Capital Improvement Plan: Roads & Drainage

Overview of Financing Instruments and Estimate of Cost to Taxpayer

Council Budget Workshop

September 13, 2017

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#### **City of Rollingwood, Texas Capital Improvement Project**

Estimated Tax Rate Analysis and Cost to Taxpayer

City of Rollingwood 2017 AV (a)	\$ 889,001,364
Assumed Tax Collection Rate	99.0%
1¢ Tax at 99.0% Collection Produces	\$ 88,011
Illustrative Borrowing Amount	\$ 1,000,000



Financing Term (Years)		7		10	15		20	
Estimated Interest Rate <sup>(b)</sup>		2.15%		2.25%	2.50%	2.70%		
Estimated Annual Debt Service Payment	\$	155,404	\$	112,788	\$ 80,766	\$	65,365	
Approximate Debt Tax Rate	\$	0.0177	\$	0.0128	\$ 0.0092	\$	0.0074	

Taxable lue of Home	Cost to Homeowner												
\$ 500,000	Annually Monthly	\$ \$	88.29 7.36	\$ \$	64.08 5.34	\$ \$	45.88 3.82	\$ \$	37.13 3.09				
\$ 750,000	Annually Monthly	\$ \$	132.43 11.04	\$ \$	96.11 8.01	\$ \$	68.83 5.74	\$ \$	55.70 4.64				
\$ 1,000,000	Annually Monthly	\$ \$	176.57 14.71	\$ \$	128.15 10.68	\$ \$	91.77 7.65	\$ \$	74.27 6.19				
\$ 1,250,000	Annually Monthly	\$ \$	220.72 18.39	\$ \$	160.19 13.35	\$ \$	114.71 9.56	\$ \$	92.84 7.74				
\$ 2,000,000	Annually Monthly	\$ \$	353.15 29.43	\$ \$	256.30 21.36	\$ \$	183.54 15.29	\$ \$	148.54 12.38				

Estimated	Average Additional Monthly Revenues Required Per Connection										
Number Utility		To Support Annual Debt Service Payment									
<b>Connections:</b>		\$	25.90	\$	18.80	\$	13.46	\$	10.89		
500											

(a) Source: Travis County Appraisal District

(b) Interest rates estimated and shown for illustrative purposes only.



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### **City of Rollingwood, Texas** Capital Improvement Project - Roads and Drainage

Summary of Selected Debt Instruments - Tax Backed Debt

*Note: All three instruments below have similar market acceptance and should be expected to receive equivalent interest rates assuming similar terms.* 



#### General Obligation Bonds ("GO Bonds")

Maximum Term	40 Years (but improvements should be financed for no longer than useful life)
Timeline	Must be approved at voter election. Election must be called and notice provided to County Clerk within window of 60 - 78 days prior to election. Election results are final and incontestable 30 days after canvassing of results. Elections are held on uniform election days in May or November. Debt issuance requires approximately 75 - 90 days to closing.
Pledge	Requires ad valorem tax pledge but may be paid from any lawful source.
Pro's	Voter approval.
Con's	Relatively long issuance timeline. Timing driven by election cycle.

#### Certificates of Obligation ("CO's")

Maximum Term	40 Years (but improvements should be financed for no longer than useful life)						
Timeline	Requires a petition/referendum period where City must publish a Notice of Intent ("NOI") in local paper for two consecutive weeks. CO's can be sold no sooner than 30 days after first publication date. During this period, citizens have opportunity to submit valid petition to put CO's to a vote. Debt issuance requires approximately 75 - 90 days.						
Pledge	Requires ad valorem tax pledge but may be paid from any lawful source.						
Pro's	Shorter timeline compared with GO Bonds. Financing not bound by election cycle.						
Con's	If citizens compile valid petition, CO's must be voted. If CO's are defeated in election, the City cannot issue CO's for the same project for 3 years.						
Tax Notes							
Tax Notes Maximum Term	7 years. Final payment may not exceed 7 years from the date of Texas Attorney General approval.						
Maximum Term	General approval. Relatively quick to issue depending on if sold as a direct placement versus public sale,						
Maximum Term Timeline	General approval. Relatively quick to issue depending on if sold as a direct placement versus public sale, whether a rating is pursued, etc. Debt issuance requires approximately 45 - 90 days.						

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#### Allocation of Existing Debt - Tax Supported vs. Self Supported

Outstanding Debt <sup>(a)</sup>				
		% Tax	% Self	S&P
GO Bond Issue:	Purpose:	Supported	Supported	Rating <sup>(b)</sup>
Series 2012A (Taxable)	Wastewater	0.0%	100.0%	'AA'/stable
Series 2012B	Wastewater	0.0%	100.0%	'AA'/stable
Series 2014	Water/Streets	68.5%	31.5%	'AA'/stable



Tax Supported Debt								Self Supported Debt												
	GO Bonds Total					GO Bonds GO Bonds								GO E	Bond	s	Total			
FYE		Series 201	14 (	68.5%)		Tax		Series 2012	A (1	Faxable)		Series	2012	2B		Series 201	14 (31.5%)			Self
9/30		Principal		Interest	S	upported	I	Principal		Interest	I	Principal		Interest	Р	rincipal	]	Interest	S	upported
2017	\$	71,925	\$	61,924	\$	133,849	\$	265,000	\$	52,770	\$	-	\$	347,200	\$	33,075	\$	28,476	\$	726,52
2018		75,350		59,766		135,116		270,000		44,820		-		347,200		34,650		27,484		724,154
2019		78,775		57,506		136,281		280,000		36,720		-		347,200		36,225		26,444		726,58
2020		82,200		54,355		136,555		290,000		28,320		-		347,200		37,800		24,995		728,31
2021		85,625		51,067		136,692		295,000		22,520		-		347,200		39,375		23,483		727,57
2022		89,050		47,642		136,692		300,000		15,735		-		347,200		40,950		21,908		725,79
2023		92,475		44,080		136,555		305,000		8,235		-		347,200		42,525		20,270		723,23
2024		95,900		40,381		136,281		-		-		305,000		347,200		44,100		18,569		714,86
2025		99,325		37,504		136,829		-		-		315,000		338,050		45,675		17,246		715,97
2026		102,750		34,524		137,274		-		-		320,000		328,600		47,250		15,876		711,72
2027		102,750		31,442		134,192		-		-		330,000		319,000		47,250		14,459		710,70
2028		106,175		28,359		134,534		-		-		340,000		309,100		48,825		13,041		710,96
2029		109,600		25,174		134,774		-		-		355,000		298,900		50,400		11,576		715,87
2030		113,025		21,338		134,363		-		-		365,000		288,250		51,975		9,812		715,03
2031		116,450		17,382		133,832		-		-		375,000		277,300		53,550		7,993		713,84
2032		123,300		13,306		136,606		-		-		390,000		266,050		56,700		6,119		718,86
2033		126,725		8,991		135,716		-		-		400,000		254,350		58,275		4,134		716,75
2034		130,150		4,555		134,705		-		-		415,000		240,350		59,850		2,095		717,29
2035		-		-		-		-		-		430,000		225,825		-		-		655,82
2036		-		-		-		-		-		445,000		210,775		-		-		655,77
2037		-		-		-		-		-		465,000		195,200		-		-		660,20
2038		-		-		-		-		-		485,000		176,600		-		-		661,60
2039		-		-		-		-		-		505,000		157,200		-		-		662,20
2040		-		-		-		-		-		525,000		137,000		-		-		662,00
2041		-		-		-	1	-		-		545,000		116,000		-		-		661,00
2042		-		-		-	1	-		-		565,000		94,200		-		-		659,20
2043		-		-		-	1	-		-		575,000		71,600		-		-		646,60
2044		-		-		-		-		-		595,000		48,600		-		-		643,60
2045		-		-		-		-		-		620,000		24,800		-		-		644,80

(a) Source: City of Rollingwood Annual Financial Report FY 2016

(b) Rating as of 2/26/2015



#### Historical Growth in Assessed Valuation



FYE	Assessed	Percent	Tax		
9/30	Valuation	Change	Year		
2003	\$ 254,179,713		2002		
2004	275,829,760	8.5%	2003		
2005	299,379,941	8.5%	2004		
2006	352,898,765	17.9%	2005		
2007	401,824,937	13.9%	2006		
2008	439,607,271	9.4%	2007		
2009	464,988,665	5.8%	2008		
2010	445,584,355	-4.2%	2009		
2011	454,434,368	2.0%	2010		
2012	471,698,556	3.8%	2011		
2013	511,062,167	8.3%	2012		
2014	591,350,230	15.7%	2013		
2015	672,606,719	13.7%	2014		
2016	810,350,340	20.5%	2015		
2017	889,001,364	9.7%	2016		
	rage Growth Rate: rage Growth Rate:	8.5% 13.6%			

Source: Travis County Appraisal District and Municipal Advisory Council of Texas. Values may differ from other sources due to supplemental rolls.

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Historical Performance of General Fund <sup>(a)</sup>



		Fiscal Y	ears Ending Septer	nber 30,	
	2016	2015	2014	2013	2012
Revenues	\$ 1,784,741	\$ 1,757,155	\$ 1,602,768	\$ 1,488,159	\$ 1,451,472
Expenditures	1,882,452	2,899,657	2,002,736	1,350,794	1,403,406
Net Income	(97,711)	(1,142,502)	(399,968)	137,365	48,066
Other Sources (Uses)	(31,430)	88,310	2,041,295	96,939	124,326
Net Change in Fund Balance	(129,141)	(1,054,192)	1,641,327	234,304	172,392
Beginning Fund Balance <sup>(b)</sup>	1,182,533	2,195,294	553,967	348,036	175,644
Ending Fund Balance	\$ 1,053,392	\$ 1,141,102	\$ 2,195,294	\$ 582,340	\$ 348,036

(a) Source: City of Rollingwood Annual Financial Report FY 2016(b) Restatement of Beginning Fund Balance



#### Analysis of Potential Credit Factors



		Fiscal Ye	ars Ending Septen	nber 30, <sup>(b)</sup>	
	2016	2015	2014	2013	2012
General fund bal vs. expenditures	56.0%	39.4%	31.5%	43.1%	24.4%
General fund net result	-5.2%	-39.4%	-20.0%	10.2%	3.4%
Governmental funds net result	22.8%	-23.1%	-14.5%	17.6%	9.6%
Available cash vs. expenditures	51.9%	37.4%	31.5%	43.1%	24.3%
Available cash vs. annual debt service	767.7%	777.0%	167.0%	202.6%	N/A
Debt service vs. expenditures	6.8%	4.8%	18.9%	21.2%	0.0%
Net direct debt vs. total revenues	72.3%	79.9%	113.4%	0.0%	0.0%
Total governmental cash	\$1,216,546	\$946,445	\$2,702,417	\$690,671	\$434,823
Assessed Valuation	\$810,350,340	\$672,606,719	\$591,350,230	\$511,062,167	\$471,698,556
Population	1,543	1,523	1,508	1,500	1,461
AV per capita	\$525,178	\$441,633	\$392,142	\$340,708	\$322,860

(a) Intended for information purposes only; not an indication of actual credit rating. Source: S&P Global Ratings Credit Scenario Builder(b) Source: City of Rollingwood Annual Financial Reports.





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#### **Summary:**

# Rollingwood, Texas; General Obligation

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# Summary: Rollingwood, Texas; General Obligation

# Credit Profile Rollingwood GO Long Term Rating AA/Stable Outlook Revised

#### Rationale

Standard & Poor's Ratings Services revised its outlook to stable from positive and affirmed its 'AA' long-term rating on Rollingwood, Texas' general obligation (GO) bonds.

The revised outlook reflects our view that while the city's audited (2013) and estimated unassigned (2014) fund balance exceeds \$500,000, it remains nominally low and could decline below \$500,000 should unexpected expenditures occur this year or in future years.

A limited ad valorem property tax on all taxable property in the city secures the city's GO debt. The rating reflects our view of the city's:

- Very strong economy, with access to the broad and diverse Austin-Round Rock metropolitan statistical area (MSA);
- Adequate management, with "standard" financial policies and practices;
- Very strong budgetary flexibility, with an available fund balance in fiscal 2013 of 43% of operating expenditures;
- Strong budgetary performance, with operating results that we expect will deteriorate in the near term relative to fiscal 2013 results, which were positive in the general fund and positive at the total governmental fund level;
- Very strong liquidity, with total government available cash of 109.6% of total governmental fund expenditures and 4.1x governmental debt service and access to external liquidity we consider strong;
- Very weak debt and contingent liability position, with debt service carrying charges of 26.8% and net direct debt that is 510.3% of total governmental fund revenue; and
- Strong institutional framework score.

#### Very strong economy

We consider Rollingwood's economy to be very strong. Rollingwood, with an estimated population of 1,453, is located in Travis County in the Austin-Round Rock MSA, which we consider to be broad and diverse. The city has a projected per capita effective buying income of 262% of the U.S. level, which we view as extremely high and a positive credit factor. Overall, the city's market value grew by 15.7% over the past year to \$591.4 million, equaling per capita market value of \$406,986 in 2015. The county unemployment rate was 5.1% in 2013.

Management noted continued retail and commercial growth, which has led to continued assessed valuation (AV) growth. Additionally, residential appreciation driven in part by reconstruction and a strong housing market in the MSA has bolstered the city's AV. Management indicated AV is likely to exceed \$700 million within the next two years.

#### Adequate management

We view the city's management conditions as adequate, with "standard" financial policies and practices under our Financial Management Assessment methodology, indicating the finance department maintains adequate policies in some, but not all, key areas. Rollingwood's general fund reserve policy is to maintain at least 25% of operations in reserve. City officials look back at three years of data in budgeting for revenue and expenditures, and budget amendments are performed as needed and require city council approval. The city also maintains an informal long-term capital improvement plan. It lacks policies in debt management and long-term financial planning.

#### Very strong budgetary flexibility

Rollingwood's budgetary flexibility is very strong, in our view, with an available fund balance in 2013 of 43% of operating expenditures, or \$582,000.

Unaudited results for fiscal 2014 reflect a nominal decline available reserves to \$534,000 or roughly 30% of expenditures. While we anticipate available reserves to remain at very strong levels and within the city's policy, they are nominally low and close to our \$500,000 negative adjustment level.

#### Strong budgetary performance

Rollingwood's budgetary performance is strong in our opinion, with positive results in the general fund of 17%, and positive results across all governmental funds of 24.8% of in fiscal 2013. Our assessment accounts for the fact that we expect budgetary results to deteriorate somewhat from 2013 results in the near term with unaudited results for fiscal 2014 at break-even. While the city's fiscal 2015 budget is balanced, given the city's growing economic base, we anticipate performance to remain strong in subsequent fiscal years.

#### Very strong liquidity

In our opinion, Rollingwood's liquidity is very strong, with total government available cash at 109.6% of total governmental fund expenditures and 4.1x governmental debt service in 2013. In our view, the city has strong access to external liquidity if necessary. Management indicated total government cash should remain stable through fiscal 2015.

#### Very weak debt and contingent liability profile

In our view, Rollingwood's debt and contingent liability profile is very weak. Total governmental fund debt service is 26.8% of total governmental fund expenditures, and net direct debt is 510.3% of total governmental fund revenue. Rollingwood's pension contributions are budgeted to total 2.5% of estimated total governmental fund expenditures in 2015. The city made its full annual required pension contribution in 2013 (audited).

#### Strong institutional framework

The Institutional Framework score for Texas municipalities (other than counties) is strong

#### Outlook

The stable outlook reflects our view that the city's economic metrics will remain very strong to help sustain a strong budgetary performance. We expect the city will sustain very strong reserves although the nominal amount is low at around \$500,000. Should reserves far exceed \$500,000 for several years, we could raise the rating. Conversely, while unlikely, a sharp drop in reserves coinciding with budgetary weakness could lead to a lower rating in the next two

years.

#### **Related Criteria And Research**

#### **Related Criteria**

- USPF Criteria: Local Government GO Ratings Methodology And Assumptions, Sept. 12, 2013
- USPF Criteria: Financial Management Assessment, June 27, 2006

#### **Related Research**

• S&P Public Finance Local GO Criteria: How We Adjust Data For Analytic Consistency, Sept. 12, 2013

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